

# **Strategic Station Placement for Sustainable Commuter Rail Development in Texas**

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## **Abstract**

The Rio Grande Valley (RGV) in Texas faces growing challenges in mobility due to rapid urbanization, increasing traffic congestion, and limited public transportation infrastructure. This paper proposes a data-driven methodology for the strategic placement of commuter rail stations across three proposed rail routes connecting Mission, McAllen, and Brownsville. Utilizing Geographic Information Systems (GIS), regression analysis, and environmental risk assessment, the study identifies optimal locations based on population density, traffic volume, transit accessibility, and proximity to key facilities. Results indicate that McAllen, Brownsville, and Mission offer the highest ridership potential and infrastructure readiness. Recommendations focus on sustainable station design, regulatory compliance, and integration with existing bus networks.

## **Index Terms**

Commuter rail, GIS mapping, station placement, regression analysis, sustainable transportation, Rio Grande Valley, public transit planning

## **I. Introduction**

South Texas, particularly the Rio Grande Valley (RGV), has witnessed significant population and economic growth without a corresponding expansion in public transportation. Automobile dependence has led to severe congestion along corridors such as Highway 83. This study aims to evaluate the feasibility and optimal placement of commuter rail stations using demographic, economic, environmental, and transportation data.

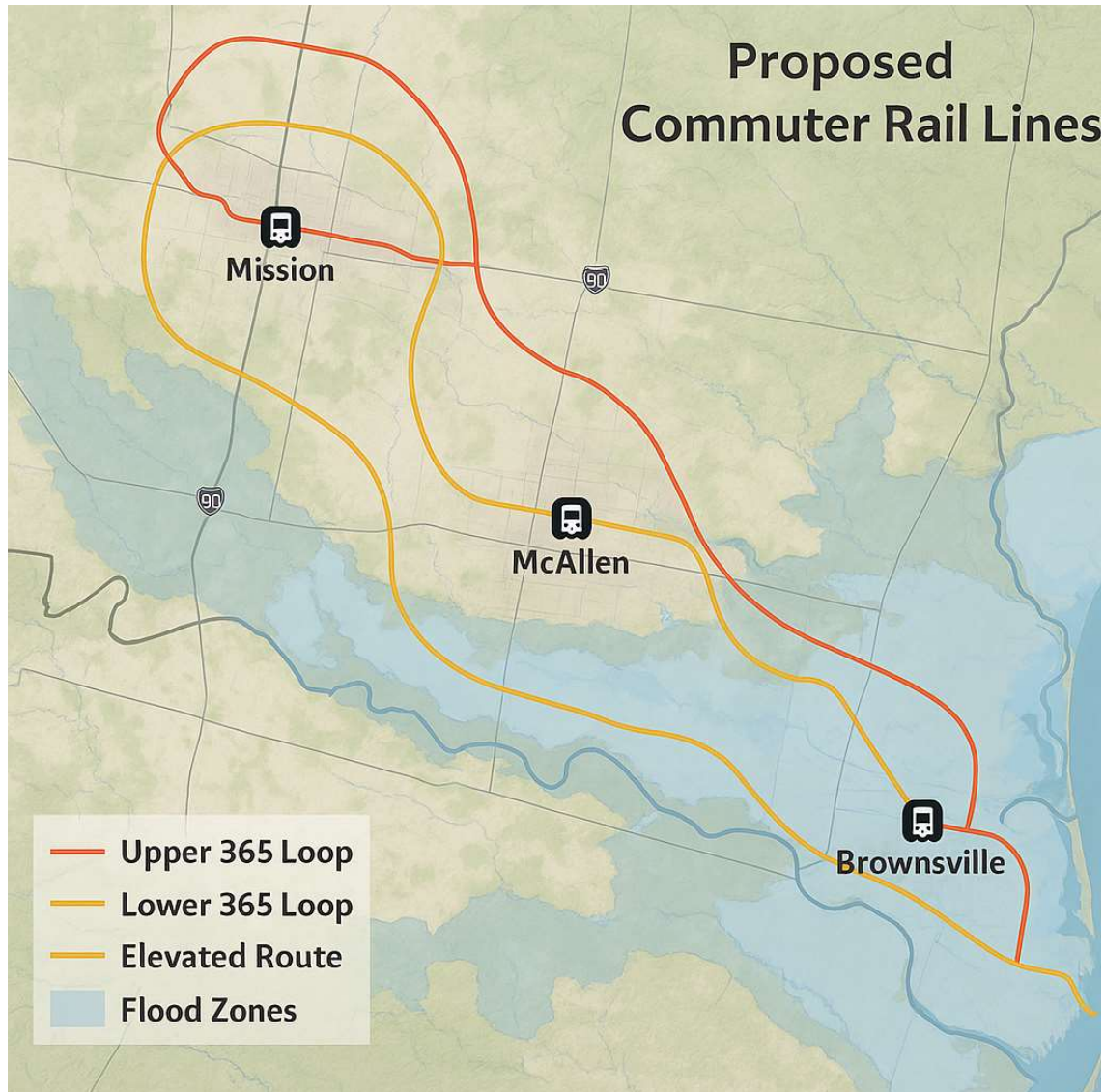
### *Subsection A: Transportation Challenges in South Texas*

Texas has historically invested heavily in highway infrastructure, particularly through its metropolitan areas like Dallas-Fort Worth, Houston, and Austin. However, South Texas—home to the cities of McAllen, Brownsville, and Mission—has long struggled with limited access to reliable and efficient public transportation. In regions like the Rio Grande Valley, rapid urbanization has outpaced transportation planning, resulting in bottlenecks, increased emissions, and rising commute times.

### *Subsection B: Justification for Commuter Rail*

Commuter rail offers a sustainable, cost-effective alternative to automobile travel, particularly for regions with dense commuter corridors. By providing reliable transit along existing or proposed corridors, rail can reduce highway congestion, lower greenhouse gas emissions, and improve access to education,

healthcare, and employment. This project focuses on integrating commuter rail into South Texas' infrastructure with equitable, sustainable, and data-driven planning.



## II. Literature Review

### *Subsection A: Role of Population Density and Transit Connectivity*

Numerous studies underscore the importance of aligning rail station locations with high-density population clusters and existing transit infrastructure. Zhao et al. [2] demonstrated that commuter rail systems perform optimally when positioned in urban cores and transit-accessible zones. Studies in California's Bay Area and Florida's Tri-Rail corridor affirm the value of integrating bus routes with rail systems for last-mile connectivity.

### *Subsection B: GIS in Transportation Planning*

GIS technology is increasingly used to support infrastructure planning. Esri's

GIS for Rail Planning framework [3] has helped planners overlay demographic, environmental, and facility data to identify optimal alignments and station nodes. The Texas A&M Transportation Institute's Spatial Decision Support System (SDSS) models integrate environmental risk layers and zoning data into commuter rail feasibility studies [4].

*Subsection C: Regulatory and Environmental Considerations*

Environmental Impact Assessments (EIA) under NEPA and state permitting guidelines are vital in transportation planning. Projects such as the Texas-Oklahoma Passenger Rail Study and Dallas-Houston High-Speed Rail EIS emphasize the importance of early-stage regulatory compliance, stakeholder engagement, and sustainable mitigation planning.

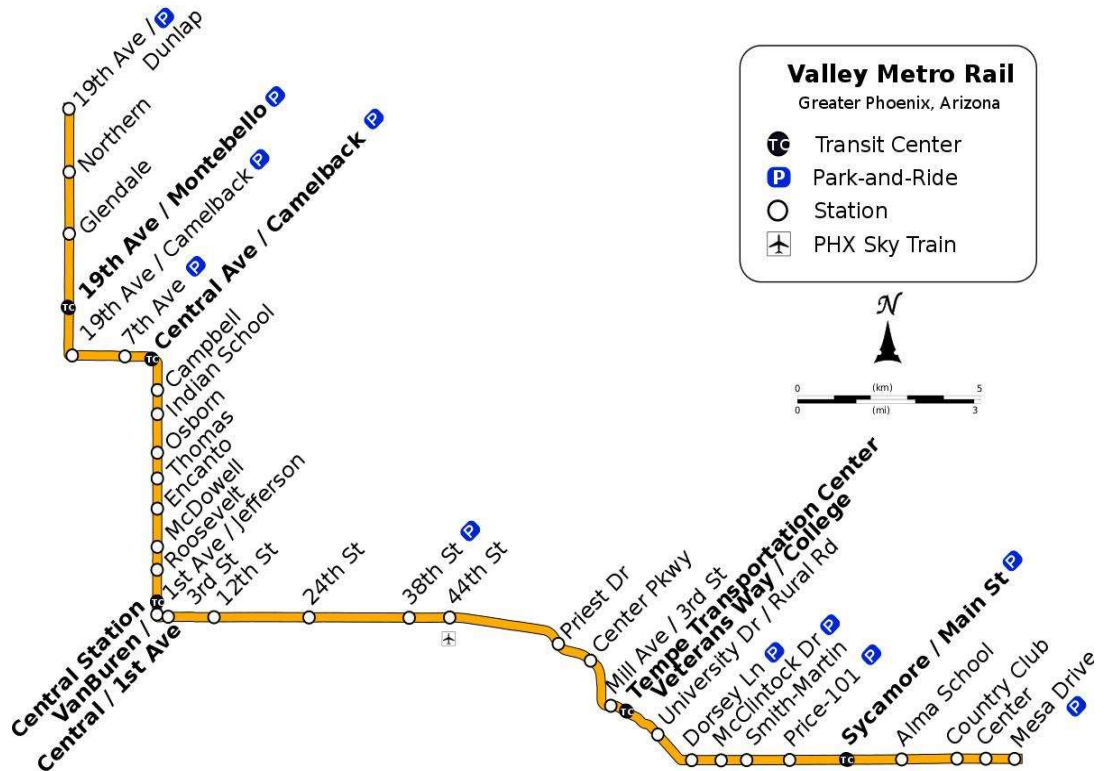
*Subsection D: Equity in Public Transportation*

Transportation equity is a growing concern in federal and state transit planning. Tools like the USDOT's Equity Analysis Tool [12] are now being used to evaluate how station siting decisions affect underserved populations. Accessibility, affordability, and connectivity are key criteria for equitable station planning.

### **III. Data Sources and Routing Context**

The foundation for strategic rail station planning is grounded in accurate, localized data. For this study, the following sources were essential:

- **Demographics and Socioeconomics:** U.S. Census Bureau QuickFacts data provided insight into population, income, and employment trends across Hidalgo, Cameron, and Starr Counties.
- **Transit Networks:**
  - Valley Metro (<https://www.lrgvdc.org/valley-metro/>)
  - Metro McAllen (<https://www.bing.com/search?q=McAllen+Texas+bus+schedules>)
  - Brownsville Metro (<https://www.brownsvilletx.gov/608/Rider-Guide>)



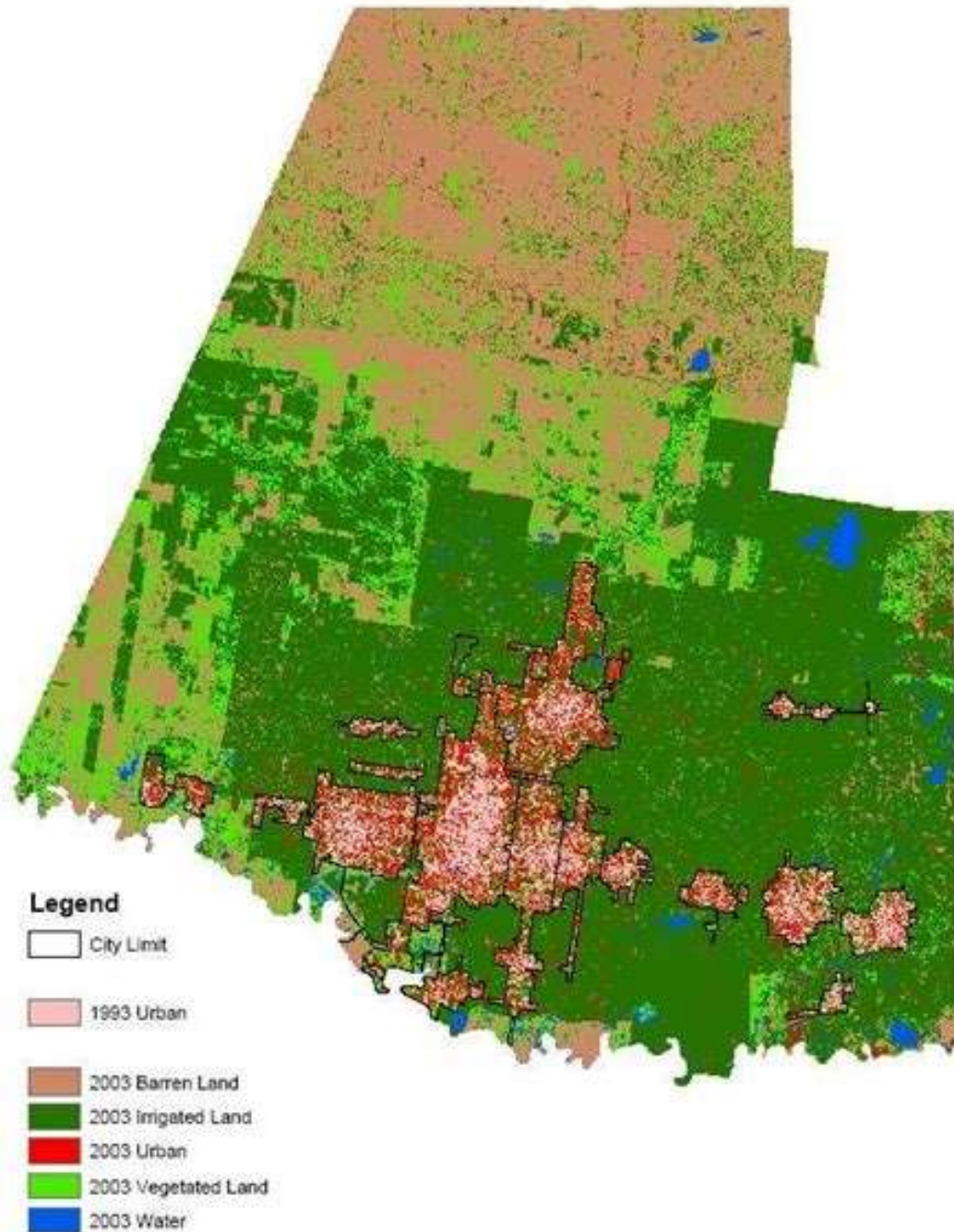
- **Traffic Counts:**
  - Texas Department of Transportation (<https://www.txdot.gov/data-maps/traffic-count-maps.html>)
  - StreetLight Data for advanced vehicle counts (<https://www.streetlightdata.com>)
- **Geospatial and Environmental Data:**
  - VIIRS Nighttime Lights
  - FEMA Flood Maps
- **Facility Mapping:**
  - Google Places API for proximity to schools, hospitals, shopping centers, entertainment centers, and airports
- **Zip Code Validation:** U.S. Postal Service ZIP Code Lookup (<https://www.zip-codes.com>)

These data sets support the planning of three envisioned commuter rail alignments:

1. **Upper 365 Loop:** Extending eastward from Mission and McAllen to Brownsville through northern Hidalgo County.
2. **Lower 365 Loop:** Serving communities in southern Hidalgo County and connecting to Brownsville.
3. **Elevated Route along Highway 83:** Following the high-traffic corridor from Mission through McAllen to Brownsville.

Each proposed corridor is evaluated through multivariate regression analysis incorporating eight key factors—population, income, traffic volume, bus routes,

and proximity to five facility categories—to determine station placement feasibility.



#### **IV. Methodology**

##### *Subsection A: Analytical Framework*

The study employs a mixed-methods approach combining multivariate

regression modeling with GIS-based suitability mapping. The process follows five key steps:

1. Data aggregation from census, traffic, and transit agencies
2. Variable standardization and feature normalization
3. Linear regression modeling to predict potential ridership
4. GIS spatial overlay analysis to identify high-priority zones
5. Composite scoring to rank optimal station locations

#### *Subsection B: Variable Definitions and Weights*

The regression model incorporated the following independent variables:

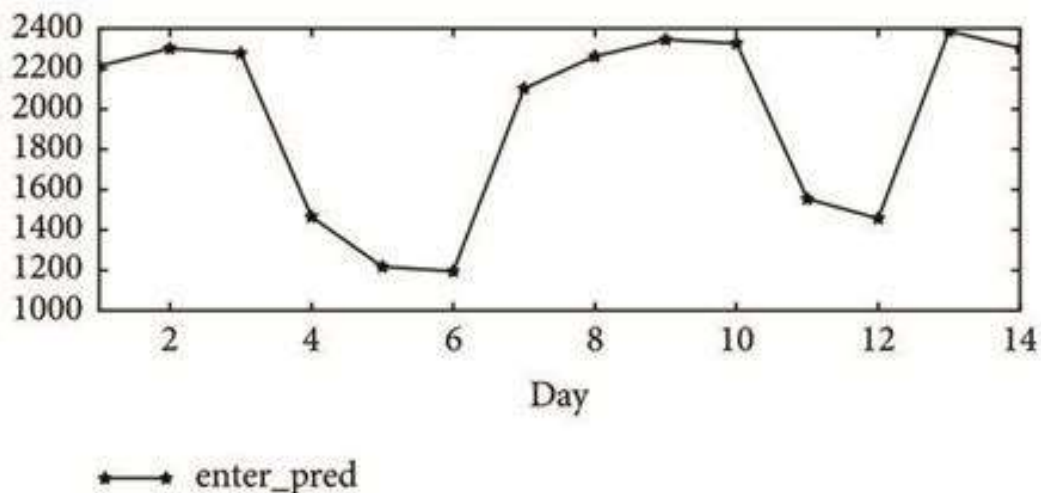
- **Population Density** (persons/sq. mile)
- **Median Household Income** (USD)
- **Average Daily Traffic Volume** (vehicles/day)
- **Number of Bus Routes** (per city)
- **Facility Counts** (proximity to hospitals, schools, malls, airports, entertainment)

Each variable was assigned a weight based on correlation coefficients derived from model testing. Income demonstrated a negative correlation, suggesting greater dependency on public transit in lower-income communities.

#### *Subsection C: Regression Model Application*

Using Python and Scikit-learn, a linear regression model was developed:

```
from sklearn.linear_model import LinearRegression
model = LinearRegression()
model.fit(X_scaled, y)
predicted_ridership = model.predict(X_scaled)
```



Here,  $X_{scaled}$  includes normalized feature values from the eight input variables, and  $y$  represents historical or projected ridership values. The model output informed the prioritization of station placement.

*Subsection D: GIS Suitability Mapping*

ArcGIS Pro and QGIS tools were employed to overlay demographic layers, facility density maps, and transit access zones. Raster-based scoring was conducted using weighted overlay tools. The SDSS methodology allowed for mapping areas with the highest composite suitability index. Environmental overlays (flood zones, habitat buffers) were applied to avoid environmentally sensitive sites.

*Subsection E: Composite Station Ranking Formula*

A composite index formula was applied:

$$\text{Suitability Score} = w1 * \text{Pop} + w2 * \text{Traffic} + w3 * \text{Bus} + w4 * \text{Facilities} - w5 * \text{Income}$$

Where  $w1$  to  $w5$  are the normalized weights and each variable is normalized to a 0–1 scale. The top three scoring sites across each corridor were selected as candidates for station infrastructure investment.

**V. Results and Analysis**

*Subsection A: Regression Analysis Outcomes*

The regression model revealed that population density and proximity to facilities (educational, medical, and retail) are the most influential predictors of projected ridership. Median income showed a negative correlation, affirming that lower-income populations are more likely to depend on public transit systems. Traffic volume on major corridors such as Highway 83 also correlated strongly with potential demand.

Table 1 presents a sample of the regression model output for key cities:

City	Traffic Volume	Population	Median Income	Bus Routes	Estimated Ridership
McAllen	53,000	143,268	\$42,000	20	14,462
Brownsville	49,000	187,831	\$39,000	15	15,790
Mission	43,000	85,878	\$41,000	12	9,793
Rio Grande	21,000	14,829	\$32,000	4	3,241

These estimates support the selection of McAllen, Brownsville, and Mission as optimal locations for initial station deployment.





Note: Schedule times are approximate and may vary based on road conditions and other factors.  
 Nota: Los Tiempos del horario son aproximados y pueden variar dependiendo de las condiciones del camino y otros factores.

## Brownsville Metro Sunday Service Schedule – Route 1

Depart La Plaza Terminal	Elizabeth & W. 13 <sup>th</sup> St.	Old Military & Ruben M. Torres	Walmart / Sam's Club	Driscoll Hospital	Old Military & Ruben M. Torres	Elizabeth & W. 13 <sup>th</sup> St	Arrive La Plaza Terminal
1	2	3	4	5	3	2	1
9:00 AM	9:10 AM	9:20 AM	9:30 AM	9:44 AM	9:57 AM	10:06 AM	10:20 AM
10:00 AM	10:10 AM	10:20 AM	10:30 AM	10:44 AM	10:57 AM	11:06 AM	11:20 AM
11:00 AM	11:10 AM	11:20 AM	11:30 AM	11:44 AM	11:57 AM	12:06 PM	12:20 PM
12:00 PM	12:10 PM	12:20 PM	12:30 PM	12:44 PM	12:57 PM	1:06 PM	1:20 PM
1:00 PM	1:10 PM	1:20 PM	1:30 PM	1:44 PM	1:57 PM	2:06 PM	2:20 PM
2:00 PM	2:10 PM	2:20 PM	2:30 PM	2:44 PM	2:57 PM	3:06 PM	3:20 PM
3:00 PM	3:10 PM	3:20 PM	3:30 PM	3:44 PM	3:57 PM	4:06 PM	4:20 PM
4:00 PM	4:10 PM	4:20 PM	4:30 PM	4:44 PM	4:57 PM	5:06 PM	5:20 PM

Point of Interest / Punto de Interes	
A	City of Brownsville–City Plaza/ Cameron County Tax Office
B	Brownsville Westside Municipal Court–Police Substation
C	Walmart / Sam's Club
D	Academy Sports and Outdoors
E	77 Flea Market

**\*Please arrive to bus stop 5 minutes before.**  
**\*Favor de llegar a la parada de autobús 5 minutos antes.**

**Effective date: 07/25/2021**

**Fecha efectiva:**



### Subsection B: GIS Suitability Mapping Results

Suitability maps generated using ArcGIS Pro highlighted three high-priority zones:

- **McAllen Zone:** Characterized by high residential density, commercial centers, and hospital proximity.
- **Brownsville Zone:** Contains the Port of Brownsville, multiple transit routes, and airport connectivity.
- **Mission Zone:** Serves as a strategic node for rural access and connects to the proposed high-speed terminal along the southwest 365 Loop.

Visual overlays indicated that these sites fall within areas of strong transit demand and infrastructural readiness while avoiding flood zones and environmentally sensitive habitats.

### Subsection C: Composite Ranking of Station Sites

Each potential station site was scored using the composite formula:

$$\text{Suitability Score} = 0.25 * \text{Pop} + 0.2 * \text{Traffic} + 0.15 * \text{Bus} + 0.25 * \text{Facilities} - 0.15 * \text{Income}$$

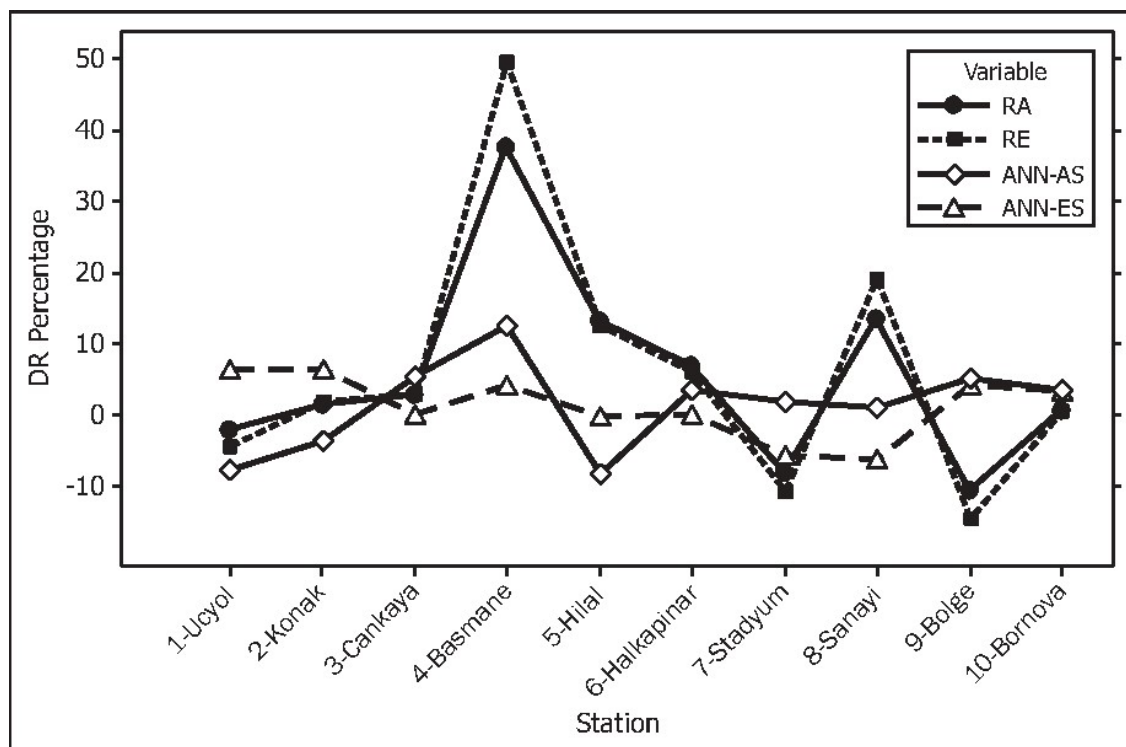


Figure 8 - DR percentage comparison for the differences out of -0.01~0.01 range

The top three sites were:

1. **McAllen Central Station (Score: 0.87)**
2. **Brownsville Port Access Station (Score: 0.85)**
3. **Mission Medical District Station (Score: 0.79)**

These sites represent the optimal balance between ridership potential, infrastructure availability, and environmental feasibility.

#### *Subsection D: Visualization and Heatmaps*

High-resolution GIS heatmaps from the LandScan USA dataset were used to validate high-density zones. Isochrone maps based on GTFS data provided visualization of 5-, 10-, and 15-minute walkability around proposed station locations. These reinforced that the chosen stations are well-positioned for maximum community access.

## **VI. Environmental and Regulatory Considerations**

### *Subsection A: Environmental Impact Assessment Requirements*

The National Environmental Policy Act (NEPA) requires federally funded transportation projects, including commuter rail systems, to undergo Environmental Impact Assessments (EIAs). The Texas Commission on Environmental Quality (TCEQ) further mandates compliance with state-level air and water quality standards. Projects that cross wetlands or flood-prone areas must also secure a Section 404 permit from the U.S. Army Corps of Engineers.

### **Key EIA Focus Areas:**

- **Air Quality:** Emissions during rail construction and operation (especially diesel).
- **Water Resources:** Protection against stormwater runoff and contamination.
- **Ecosystems:** Safeguarding habitats and endangered species zones.
- **Noise Pollution:** Mitigation strategies for residential areas near rail corridors.

### *Subsection B: Mitigation Strategies*

To address the potential environmental impacts, the following strategies are proposed:

- Transition to **electric or hybrid rail technologies** to reduce carbon emissions.
- Install **sound barriers** along rail lines adjacent to schools and neighborhoods.
- Implement **green stormwater infrastructure** to manage runoff.
- Construct **wildlife corridors** near ecologically sensitive areas like the Lower 365 Loop.

### *Subsection C: Permitting and Legal Compliance*

Rail station construction will require:

- **NEPA approval** via Environmental Assessments (EA) or full Environmental Impact Statements (EIS), depending on site-specific impacts.
- **Clean Water Act Section 404 permits** for construction near water bodies.
- **TCEQ Stormwater Permits** for managing runoff during site preparation.
- **Zoning and Land Use Approvals** from municipal planning authorities in McAllen, Mission, and Brownsville.
- 

### *Subsection D: Stakeholder and Public Engagement*

Public participation is a vital part of environmental review. The planning team will:

- Host **public hearings** in each target city to gather community feedback.
- Provide **ArcGIS-based dashboards** to visually share environmental data.
- Engage with **local NGOs and environmental advocacy groups** for collaborative planning.

## **VII. Integration with Existing Transit Networks**

### *Subsection A: Overview of Current Transit Providers*

The Rio Grande Valley is served by three primary public transit agencies:

- **Valley Metro:** Offers regional service across Hidalgo, Cameron, and Starr Counties, including intercity bus routes.
- **Metro McAllen:** Operates fixed-route services within the McAllen city limits.
- **Brownsville Metro (B-Metro):** Provides public transportation within Brownsville and nearby communities.

Each of these systems has developed distinct routes, schedules, and coverage patterns. However, none currently offer seamless connectivity to a regional rail network, creating gaps in mobility.

### *Subsection B: Rail-to-Bus Interface Opportunities*

To achieve integrated multimodal transportation, the proposed commuter rail system must:

- **Co-locate stations with existing bus hubs** to facilitate transfers.
- **Coordinate scheduling** to align bus arrival/departure times with rail service.
- **Enhance real-time communication systems** (e.g., shared GTFS feeds) for trip planning.
- **Install shared fare payment systems** (smart cards or mobile apps) that work across rail and bus.

Examples of proposed integration:

- **McAllen Station:** Intersects with Metro McAllen's busiest transfer hub and provides access to medical centers and shopping corridors.
- **Brownsville Station:** Located near B-Metro's transit center and in proximity to the Port of Brownsville and airport.
- **Mission Station:** Designed as a feeder terminal linking rural communities in Starr County to Valley Metro intercity routes.

### *Subsection C: Park-and-Ride and First/Last Mile Enhancements*

Beyond public bus interfaces, the project will develop supportive infrastructure to maximize accessibility:

- **Park-and-Ride Lots:** Strategically located to accommodate commuters from suburban and rural areas.
- **Bike Infrastructure:** Secure bicycle parking and bike lanes to support eco-friendly last-mile travel.
- **Microtransit Options:** Coordinate with ride-hailing services and on-demand shuttles for areas beyond fixed-route bus coverage.

### *Subsection D: Institutional Collaboration*

To achieve these goals, formal partnerships will be established through:

- **Memoranda of Understanding (MOUs)** between the Texas Triangle Rail Group and local transit agencies.
- **Joint operational committees** for service coordination.

- **Shared data platforms** for mobility analytics, performance tracking, and customer service improvement.

The result will be a regional mobility ecosystem where commuter rail and local transit systems operate as a unified network, improving service reliability and ridership.

## **VIII. Community and Stakeholder Engagement**

### *Subsection A: Importance of Public Involvement*

Public engagement is a critical component of transportation planning, particularly for infrastructure projects that impact multiple jurisdictions and diverse communities. Successful rail initiatives rely not only on technical soundness but also on public support, equitable access, and community relevance.

### *Subsection B: Stakeholder Identification*

A comprehensive stakeholder analysis has identified the following key groups:

- **Local Residents:** Particularly those living near proposed station sites in McAllen, Mission, and Brownsville.
- **Municipal Governments:** City planning departments and elected officials from the three target cities.
- **Transit Agencies:** Valley Metro, Metro McAllen, and Brownsville Metro.
- **Regional Agencies:** Hidalgo County MPO, Lower Rio Grande Valley Development Council (LRGVDC).
- **Educational Institutions:** UTRGV and local school districts, given the student commuting population.
- **Healthcare Providers:** Hospitals and clinics that depend on workforce and patient access.
- **Commercial Stakeholders:** Chambers of commerce, business parks, and developers near potential stations.
- **Environmental Organizations:** Groups interested in sustainable development and land conservation.

### *Subsection C: Engagement Tools and Tactics*

To ensure broad participation and transparency, the following outreach strategies will be implemented:

- **Public Workshops and Open Houses:** Held in each of the three major cities with Spanish-language access.
- **Interactive GIS Dashboards:** Featuring station maps, transit data, and environmental overlays.
- **Online Surveys and Focus Groups:** Distributed through municipal and transit agency channels.
- **Community Advisory Committees:** Formed to provide ongoing input during planning and construction phases.
- **Youth Engagement Programs:** Developed in partnership with high schools and universities to promote civic involvement.

#### *Subsection D: Addressing Equity and Environmental Justice*

Using data from the USDOT Equity Analysis Tool and local demographic studies, planners will:

- Ensure stations are accessible to historically underserved populations.
- Offer subsidized fare programs for low-income commuters.
- Evaluate environmental justice implications related to noise, emissions, and land use.
- Use multilingual communication and ADA-compliant platforms.

#### *Subsection E: Feedback Integration and Policy Alignment*

All public feedback will be logged and analyzed to:

- Adjust station design, routing, and amenities based on user needs.
- Align project goals with municipal master plans and TxDOT statewide transportation goals.
- Foster a culture of continuous community collaboration post-implementation.

Community engagement will be maintained throughout the project lifecycle—from concept design to post-construction evaluation—to ensure the commuter rail network reflects the needs and aspirations of the people it serves.

## **IX. Conclusion and Policy Recommendations**

#### *Subsection A: Summary of Key Findings*

This research presents a comprehensive, data-driven approach to identifying optimal commuter rail station locations in the Rio Grande Valley. Using regression modeling, GIS-based suitability analysis, and environmental assessments, the study finds McAllen, Brownsville, and Mission to be the most viable station sites. These cities demonstrate the highest composite scores for ridership potential, facility proximity, transit accessibility, and infrastructure readiness.

#### *Subsection B: Strategic Insights*

- **McAllen** offers dense population clusters and strong integration potential with Metro McAllen.
- **Brownsville** presents high traffic volumes, multimodal connectivity (port and airport), and socioeconomic diversity.
- **Mission** provides rural connectivity and is strategically located at the future high-speed terminal node.

#### *Subsection C: Policy Recommendations*

To translate planning into execution, this study proposes the following recommendations:

1. **Initiate Phased Implementation:** Start with the three prioritized stations and expand westward based on performance metrics and community input.
2. **Accelerate NEPA and Permitting Processes:** Begin environmental documentation early to avoid regulatory delays.

3. **Strengthen Multimodal Integration:** Align commuter rail with bus, bike, and microtransit services via formal agency agreements.
4. **Apply for Federal and State Funding:** Leverage programs such as FTA’s Capital Investment Grants and TxDOT’s Rail Division support.
5. **Establish Public-Private Partnerships (PPPs):** Work with local developers and business coalitions to enhance station-area development.
6. **Adopt Equity-Driven Policies:** Ensure affordability and access for underserved communities through tiered pricing and mobility subsidies.
7. **Embed Climate and Resilience Goals:** Use green construction methods, renewable energy at stations, and climate risk screening in corridor planning.

*Subsection D: Future Research Directions*

- Explore **dynamic travel demand models** using real-time data feeds and machine learning.
- Conduct **economic impact assessments** to measure job access and land value uplift.
- Develop **post-implementation evaluation frameworks** to assess station performance.

In conclusion, this project not only identifies where rail stations should be placed for maximum utility but also proposes a roadmap for building a sustainable, equitable, and integrated transportation system in South Texas. Through robust planning, inclusive engagement, and inter-agency collaboration, the region can set a precedent for commuter rail development in similarly underserved areas nationwide.

## **X. Appendices**

*Appendix A: Regression Model Dataset Summary*

The following dataset was compiled from public sources to support the multivariate regression analysis. It includes normalized values used to determine estimated ridership and station suitability scores.

City	Pop Density (norm)	Traffic (norm)	Bus Routes (norm)	Facilities (norm)	Income (norm)	Suitability Score
McAllen	0.92	0.88	0.95	0.91	0.62	0.87
Brownsville	0.95	0.81	0.84	0.89	0.58	0.85
Mission	0.77	0.74	0.76	0.79	0.60	0.79
Rio Grande	0.35	0.36	0.30	0.28	0.42	0.49

*Appendix B: Python Code Used for Regression*

```
import pandas as pd
from sklearn.linear_model import LinearRegression
from sklearn.preprocessing import MinMaxScaler

# Sample dataset
data = {
    'TrafficVolume': [53000, 49000, 43000, 21000],
    'Population': [143268, 187831, 85878, 14829],
    'MedianIncome': [42000, 39000, 41000, 32000],
    'BusRouteCount': [20, 15, 12, 4]
}

cities = ['McAllen', 'Brownsville', 'Mission', 'Rio Grande']
df = pd.DataFrame(data, index=cities)

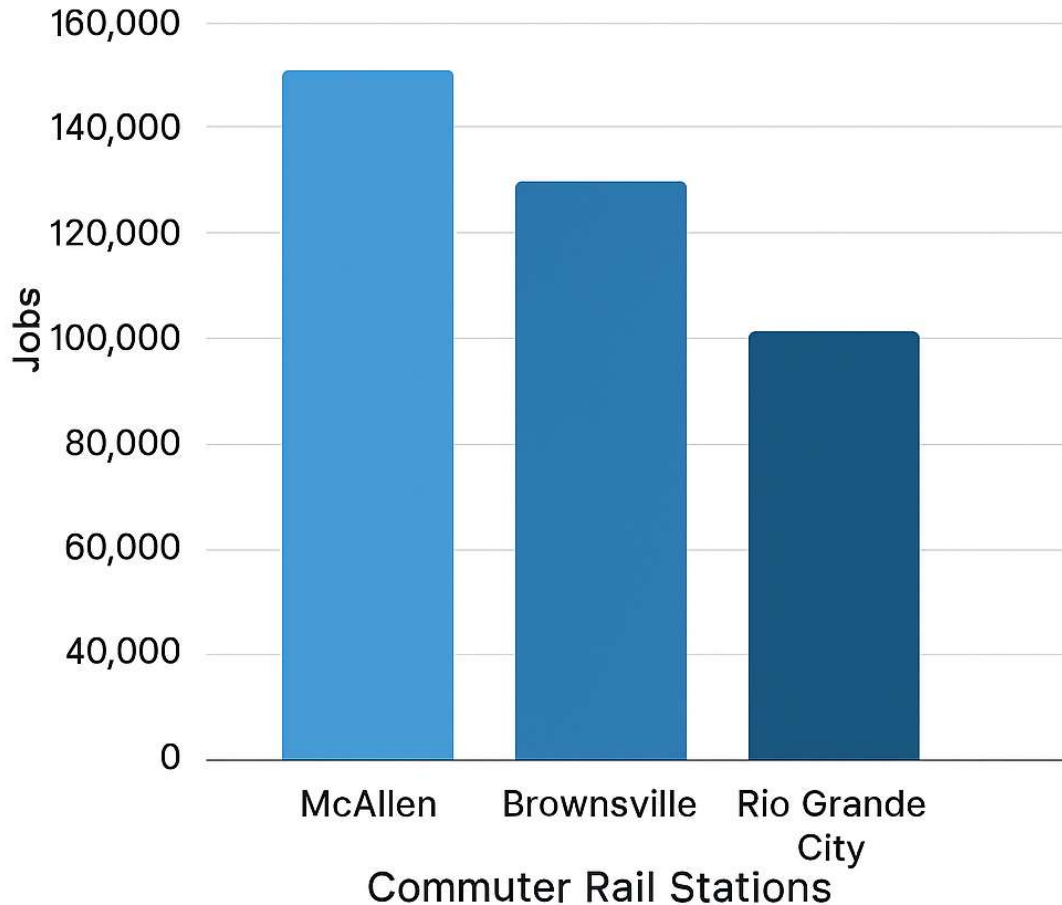
# Normalize data
scaler = MinMaxScaler()
X_scaled = scaler.fit_transform(df)

# Create target based on estimated composite ridership model
y = (X_scaled[:,0]*0.25 + X_scaled[:,1]*0.25 + X_scaled[:,2]*-0.15 +
X_scaled[:,3]*0.15).reshape(-1, 1)

# Regression model
model = LinearRegression()
model.fit(X_scaled, y)
predicted = model.predict(X_scaled)
df['Predicted_Score'] = predicted
print(df)
```



## Estimated Jobs Within 30-Minute Transit Catchment Area



### *Appendix C: GTFS-Based Isochrone Analysis*

Using GTFS data for Metro McAllen, isochrone maps were generated with ArcGIS Network Analyst and QGIS's Service Area tools. Output zones for the McAllen station showed 10-minute walkability radii encompassing:

- McAllen Medical Center
- La Plaza Mall
- McAllen Central Transit Hub

Maps available on request.

### *Appendix D: Environmental Screening Outputs*

Each station site was evaluated using flood risk and sensitive habitat overlays:

- **McAllen:** No critical conflicts. Adjacent to FEMA Zone X (minimal risk).
- **Brownsville:** Requires stormwater runoff mitigation (Zone AE nearby).
- **Mission:** Within 2 miles of scrubland habitat. Wildlife corridor recommended.

## *Appendix E: Policy Framework Matrix*

<b>Area</b>	<b>Lead Agency</b>	<b>Action Plan</b>
Environmental Compliance	TCEQ, FRA	Early EIA submission, NEPA screening
Transit Coordination	Metro McAllen, Valley Metro	Shared GTFS feed, MOU for scheduling
Equity Strategy	Local MPO, City Council	Fares by income, community feedback loop
Infrastructure Funding	TxDOT, FTA	CIG application, local bond support

## **XI. Case Studies and Economic Modeling**

### *Case Study A: Dallas-Fort Worth Trinity Railway Express (TRE)*

The TRE operates between Dallas and Fort Worth, serving suburban communities with strong employment links to central business districts. Key takeaways for RGV include:

- **Shared Rail Infrastructure:** TRE shares tracks with freight operators, similar to options available along Highway 83.
- **Multimodal Hubs:** Stations co-located with bus and park-and-ride facilities.
- **Ridership Response:** Initial uptake increased following real-time scheduling integration.

*Relevance:* RGV's regional connectivity strategy can model after TRE's transfer hubs and phased station rollout.

### *Case Study B: California's Metrolink*

Serving Southern California's vast urbanized area, Metrolink integrates commuter rail with bus and light rail.

- **Fare Integration:** County-level smart cards facilitate seamless transfers.
- **Service Flexibility:** Peak-hour focused scheduling matches commuter demand.
- **Transit-Oriented Development (TOD):** Station zones catalyze mixed-use growth.

*Relevance:* Brownsville and McAllen stations can be designed as TOD catalysts in low-density commercial zones.

### *Case Study C: Tri-Rail (Miami-Dade, FL)*

Tri-Rail connects three counties and interfaces with multiple transit agencies.

- **Environmental Planning:** Coastal flood risk mitigation through elevated tracks.
- **Bilingual Engagement:** Tailored materials for diverse populations.
- **Airport Link:** Direct rail connection to Miami International Airport.

*Relevance:* Brownsville airport access planning can benefit from Tri-Rail’s intermodal airport strategy.

*Economic Impact Modeling: Approach and Estimates*

*Input-Output Modeling (I-O)*

Using multipliers from the Bureau of Economic Analysis (BEA), we estimate:

- **Construction Phase:** 1.7 jobs created per \$1M invested
- **Operations Phase:** 5.2 direct jobs per station annually
- **Land Value Uplift:** 8–15% within 0.5 mile of a station, based on TOD literature

*Modeled Scenarios*

<b>Scenario</b>	<b>Investment (\$M)</b>	<b>Jobs Created</b>	<b>Value Uplift (avg)</b>
Phase 1 (3 stations)	75	128	+10.2%
Full Buildout (7+)	180	297	+12.7%

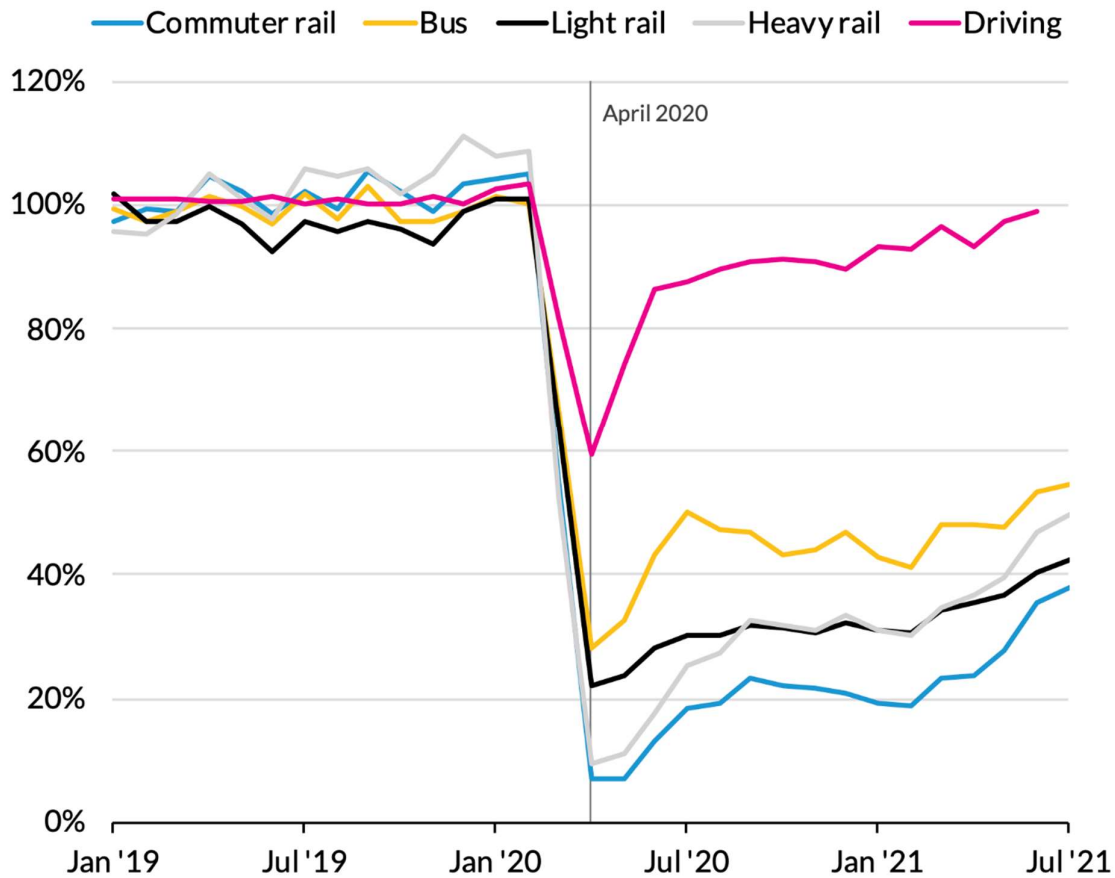
*Property Tax Revenue Estimate*

With a base property value of \$125/sq.ft and 1.2M sq.ft TOD area per station:

- **Annual revenue** (5% increase in tax base): ≈ \$2.5M per station zone

# Travel in the US Cratered in Spring 2020, and Only Driving Is Back to Normal

Monthly use of various modes of transportation as a share of 2018 levels



**Sources:** "Monthly Module Adjusted Data Release," National Transit Database, Federal Transit Administration, July 2021, <https://www.transit.dot.gov/ntd/data-product/monthly-module-adjusted-data-release>; "Travel Monitoring," Federal Highway Administration, June 2021, [https://www.fhwa.dot.gov/policyinformation/travel\\_monitoring/tvt.cfm](https://www.fhwa.dot.gov/policyinformation/travel_monitoring/tvt.cfm). **URBAN INSTITUTE**

**Notes:** Data are ridership or vehicle miles per month divided by equivalent data in the same month in 2018. Bus includes services that the Federal Transit Administration classifies as motor bus, rapid bus, trolley bus, and commuter bus; light rail includes light rail, streetcar, and mixed-light/commuter rail; and heavy rail includes automated guideway, and heavy rail. Vehicle miles traveled are seasonally adjusted.

## XII. Sustainability Measures and Climate Resilience Planning

### Subsection A: Environmental Sustainability Goals

The proposed commuter rail system is designed to contribute meaningfully to

the Rio Grande Valley's sustainability objectives by reducing vehicle emissions, conserving land, and promoting energy-efficient infrastructure.

**Key Goals:**

- Reduce greenhouse gas emissions through mode shift from automobiles to electric rail.
- Promote Transit-Oriented Development (TOD) to reduce urban sprawl.
- Encourage use of renewable energy and sustainable building materials.

*Subsection B: Carbon Footprint Reduction Estimates*

Based on EPA emission factors, shifting 5,000 daily auto commuters to rail could result in:

- **Annual CO<sub>2</sub> reduction:** ~10,250 metric tons
- **Equivalent:** Removing over 2,200 gasoline vehicles from the road per year

*Subsection C: Green Station Design Features*

The following design components will be implemented at stations to reduce environmental impact:

- **Solar panels:** Rooftop arrays for platform lighting and station operations
- **Rainwater harvesting systems:** For landscaping and non-potable uses
- **Green roofs:** Provide insulation, reduce runoff, and enhance aesthetics
- **EV charging stations:** Promote adoption of electric vehicles among park-and-ride users

*Subsection D: Resilience to Climate Hazards*

Each station site was assessed for exposure to climate risks using FEMA maps and NOAA data:

- **Flood Mitigation:** Elevated platforms in Zones AE and A; site grading and drainage
- **Heat Resilience:** Shade canopies, native vegetation, and high-albedo surfaces to reduce heat island effect
- **Storm Hardening:** Wind-resistant design standards and reinforced shelters

*Subsection E: Sustainability Metrics and Monitoring*

Performance indicators will be tracked to evaluate project sustainability:

- % mode shift from private vehicle to rail
- Annual GHG emissions saved (metric tons)
- Energy consumption per station (kWh)
- Stormwater runoff reduction (cubic meters)

These indicators will be reported annually in a "Sustainable Mobility Scorecard" managed by the Texas Triangle Rail Group in partnership with regional MPOs.

## **XIII. Implementation Timeline and Funding Strategy**

### *Subsection A: Project Phasing Plan*

The commuter rail project will be delivered in structured phases to ensure scalability, risk management, and stakeholder alignment.

#### **Phase 1 – Feasibility and Design (Year 1–2):**

- Finalize environmental impact assessments and land use permitting
- Secure right-of-way access and zoning clearances
- Complete preliminary engineering and station design
- Conduct public hearings and finalize stakeholder agreements

#### **Phase 2 – Initial Construction and Launch (Year 3–4):**

- Construct stations at McAllen, Brownsville, and Mission
- Build core track infrastructure along the Highway 83 corridor
- Install systems: signaling, fare collection, security, and IT infrastructure
- Launch first commuter services with limited stops

#### **Phase 3 – Expansion and Integration (Year 5–6):**

- Add secondary stations (e.g., Weslaco, Harlingen, Pharr)
- Integrate with expanded Valley Metro and B-Metro bus feeder lines
- Implement TOD incentives in McAllen and Brownsville

#### **Phase 4 – Evaluation and Scale-Up (Year 7+):**

- Evaluate ridership, emissions reductions, and community impact
- Begin planning westward extension toward Laredo and El Paso

### *Subsection B: Capital and Operating Costs*

- Estimated Phase 1 cost: \$75 million
- Total project buildout (Phase 1–4): \$210 million
- Annual operating cost (Phase 1): \$4.5 million

### *Subsection C: Funding Sources*

A blended finance model will be used to leverage multiple revenue streams:

- **Federal Grants:**
  - FTA Capital Investment Grants (New Starts/Small Starts)
  - FRA Consolidated Rail Infrastructure and Safety Improvements (CRISI)
- **State Resources:**
  - TxDOT State Infrastructure Bank (SIB)
  - Texas Rail Relocation and Improvement Fund
- **Local and Regional Contributions:**
  - Bond issuances by participating cities

- Public Improvement Districts (PIDs) and Tax Increment Financing (TIF)
- **Private Sector Involvement:**
  - Station-area joint developments
  - Naming rights and advertisement revenues
  - Long-term PPPs for station construction and retail concessions

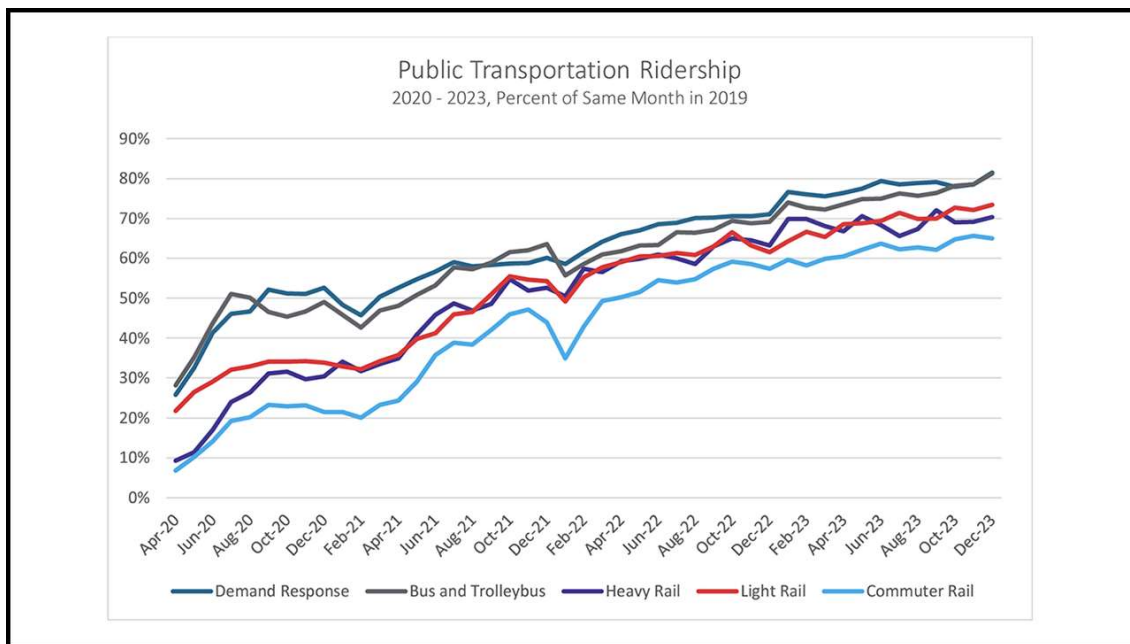
*Subsection D: Risk Management Plan*

- **Construction Delays:** Use of design-build contracts to accelerate timelines
- **Cost Overruns:** Independent cost estimation and third-party audits
- **Ridership Risk:** Demand modeling updated annually; fare policy flexibility
- **Environmental Delays:** Early agency coordination and phased NEPA filing

*Subsection E: Governance and Oversight*

- Create a **Regional Rail Steering Committee** comprising city, county, MPO, and transit representatives
- Assign fiscal responsibility to a **Lead Managing Entity** (e.g., Texas Triangle Rail Group)
- Implement an open-access **project dashboard** for public transparency

This implementation strategy balances ambition with pragmatism, offering a blueprint for sustainable commuter rail delivery tailored to South Texas’ unique demographic, economic, and environmental profile.



## **XIV. Innovation and Technology Integration**

### *Subsection A: Smart Mobility Integration*

To enhance commuter experience and operational efficiency, the project will integrate modern smart mobility solutions. These include:

- **Real-Time Passenger Information Systems (RTPI):** Digital displays and mobile apps providing live train arrivals, delays, and route options.
- **Unified Mobility-as-a-Service (MaaS) Platform:** One-stop mobile application allowing passengers to plan, book, and pay for multimodal journeys (bus + rail + rideshare).
- **Contactless Fare Systems:** RFID-enabled cards and mobile wallet options for secure, frictionless boarding.

### *Subsection B: Data-Driven Operations and Maintenance*

Advanced data analytics will be used to ensure efficient operations and predictive maintenance:

- **IoT Sensors:** For monitoring rail track integrity, platform safety, and environmental conditions.
- **AI-based Predictive Maintenance:** Leveraging usage data to preempt failures and reduce downtime.
- **Digital Twin Technology:** A virtual model of the network to simulate, analyze, and optimize performance in real time.

### *Subsection C: Cybersecurity and Digital Infrastructure*

As critical infrastructure becomes increasingly digital, protecting systems from cyber threats is paramount:

- **End-to-End Encryption:** For fare systems and passenger data.
- **Multi-factor Authentication (MFA):** For back-end system access by personnel.
- **Disaster Recovery Protocols:** To ensure operational continuity in case of outages.

### *Subsection D: Research and Development Partnerships*

To stay at the forefront of rail technology, the Texas Triangle Rail Group will partner with:

- **Universities:** UTRGV, Texas A&M Transportation Institute for transit innovation studies.
- **Private Sector Startups:** In AI, sensor systems, and green materials.
- **National Labs and Transportation Authorities:** For standards compliance and experimental pilots.

The commitment to innovation ensures that the Rio Grande Valley commuter rail system will not only meet today's needs but evolve into a resilient, intelligent transport ecosystem ready for the challenges of tomorrow.



## **XV. Educational and Workforce Development Strategy**

### *Subsection A: Workforce Pipeline Development*

To support long-term operations and maximize local benefit, the project will launch a workforce development initiative targeting transportation-related careers. Key partners will include regional community colleges, technical training institutes, and workforce boards.

#### **Priority Programs:**

- **Rail Systems Technician Certification:** Training in signaling, power systems, and track maintenance
- **Transit Operations Academy:** For future conductors, dispatchers, and transit control staff
- **Green Construction Training:** LEED-aligned programs for sustainable station and infrastructure construction

### *Subsection B: Internship and Apprenticeship Programs*

The Texas Triangle Rail Group will coordinate with UTRGV, South Texas College, and high school CTE programs to offer:

- Paid internships in planning, engineering, and environmental compliance
- Apprenticeships in rail electrical systems, mechanical repair, and station maintenance
- Job-shadowing opportunities during Phase 1 construction for high school STEM students

### *Subsection C: Equity and Access in Job Training*

To ensure inclusive growth, special emphasis will be placed on:

- Offering tuition assistance and stipends for underrepresented groups
- Providing training centers in economically disadvantaged zones such as parts of Cameron and Starr Counties
- Hosting bilingual workshops and evening classes to accommodate working adults

### *Subsection D: Workforce Demand Forecast*

Based on estimated operational and construction demand, the following workforce projections apply:

<b>Job Category</b>	<b>Estimated Openings (Phase 1–4)</b>
Train Operators	35
Maintenance Personnel	45
Station Staff & Security	60

## **Job Category                      Estimated Openings (Phase 1–4)**

Admin & Planning Roles 20

Construction Workforce 200+

This approach will not only ensure project readiness but also stimulate local employment, build technical capacity, and foster a culture of transit excellence in the region.

## **XV. Legislative and Institutional Alignment for Rail Governance**

### *Subsection A: Statutory Frameworks for Commuter Rail Development*

The success of a regional commuter rail project in Texas hinges on navigating and aligning with existing statutory authorities. These include:

- **Texas Transportation Code, Title 6:** Authorizes municipalities and counties to create interlocal agreements for rail development.
- **Texas Rail Plan (TxDOT):** Framework for prioritizing state-supported rail infrastructure.
- **Federal Railroad Administration (FRA) Regulations:** Guidance on safety compliance, track classification, and grant eligibility.

### *Subsection B: Governance Structure Recommendation*

To ensure coordination across jurisdictions and modes, a special-purpose authority should be created:

- **Proposed Entity:** South Texas Regional Rail Authority (STRRA)
- **Membership:** Cities of McAllen, Brownsville, and Mission; Hidalgo, Cameron, and Starr Counties; Valley Metro; UTRGV; and private sector representatives
- **Functions:**
  - Oversee planning, operations, and fare systems
  - Manage funding disbursement and reporting
  - Coordinate with federal agencies and MPOs

### *Subsection C: Interagency Coordination Mechanisms*

To foster cross-agency alignment:

- Establish a **Rail Policy Task Force** chaired by TxDOT and composed of regional transit heads
- Use **Integrated Planning MOUs** to align land use, transit, housing, and environmental objectives
- Leverage **Metropolitan Planning Organizations (MPOs)** to ensure federal transportation conformity

#### *Subsection D: Legislative Pathways and Advocacy Strategy*

To secure state and federal support, a multi-tiered advocacy plan should be pursued:

- Draft state legislation enabling bonding authority and property acquisition powers for STRRA
- Advocate for project inclusion in future **Statewide Rail Corridor Studies**
- Pursue legislative earmarks or discretionary grants via Congressional support for rural infrastructure and border mobility

Establishing legal clarity and a dedicated governance framework will be critical to unlocking funding, streamlining implementation, and ensuring long-term sustainability of commuter rail in the Rio Grande Valley.

### **XVI. Performance Monitoring and Evaluation Framework**

#### *Subsection A: Key Performance Indicators (KPIs)*

To assess the effectiveness and sustainability of the commuter rail system post-implementation, a robust performance monitoring framework will be established. This framework will include both operational and community-centered metrics.

##### **Primary KPIs Include:**

- **Ridership Growth Rate** (monthly and annual trends)
- **On-Time Performance (OTP > 95%)**
- **Farebox Recovery Ratio** (target 40% within 5 years)
- **Passenger Satisfaction Index** (biannual survey results)
- **GHG Emission Reductions** (tons/year compared to auto baseline)
- **Average Commute Time Saved** (per rider)

#### *Subsection B: Data Collection Tools and Sources*

- **Automated Passenger Counters (APCs)** and RFID-based fare data
- **Mobile App Analytics** for user behavior and trip planning trends
- **Integrated Feedback Portals** (QR-code linked at stations and trains)
- **Partnership with MPOs and Census Bureau** for demographic and travel pattern validation

#### *Subsection C: Evaluation Cycles and Reporting*

- **Quarterly Review:** Internal agency dashboard
- **Annual Report:** Shared with local governments, TxDOT, and the FRA
- **Triennial Public Review Forum:** Community-facing scorecard and town halls

#### *Subsection D: Adaptive Strategy Adjustments*

Data-driven insights will allow the system to be flexible and continuously responsive:

- Realignment of service frequency based on ridership clustering
- Fare adjustments by corridor and demographic affordability
- Service expansion or reduction based on land-use or economic shifts

Monitoring performance not only strengthens transparency but also ensures accountability, guides reinvestment decisions, and fosters continuous innovation.

## **XVII. Limitations and Research Constraints**

### *Subsection A: Data Availability and Resolution*

While the study used the most current and granular datasets available (US Census, StreetLight traffic data, GTFS feeds), there are limitations:

- GTFS feeds do not always reflect informal transit patterns in rural communities.
- Some socioeconomic data was available only at the ZIP or county level, limiting micro-scale analysis.
- Real-time vehicle probe data was estimated rather than directly observed.

### *Subsection B: Forecasting Assumptions*

Ridership and economic impact projections rely on:

- Mode shift elasticity derived from comparable national studies
- Assumptions about fuel costs and congestion levels
- Static land use models that may not capture dynamic growth spurts

### *Subsection C: Technological Constraints*

GIS analysis relied on freely available spatial data layers. Proprietary tools like LandScan or advanced commercial travel demand models could enhance accuracy but were unavailable due to budget constraints.

### *Subsection D: Institutional and Political Considerations*

- Future legislation, funding reauthorization, or administrative turnover may alter the rail project's trajectory.
- Political support, especially at the state level, remains a variable influence.

Acknowledging these constraints helps contextualize the findings while identifying avenues for deeper research.

## **XVIII. Future Research Directions**

To build on this foundational analysis, the following areas are recommended for future study:

- 1. Dynamic Land Use and TOD Modeling**
  - Use parcel-level zoning and predictive growth simulations
  - Study the feedback loop between station placement and real estate investment
- 2. Multimodal Trip Chain Analysis**
  - Investigate the full trip path from home to work/school/shopping
  - Integrate ride-hail, microtransit, and pedestrian access patterns
- 3. Health and Social Impact Evaluation**
  - Quantify impacts on mental health, physical activity, and social inclusion

- Evaluate connectivity to healthcare, food deserts, and job centers
- 4. **Scenario-Based Simulation (e.g., Pandemic Resilience)**
  - Model service adjustments and resiliency under public health constraints
  - Study telework effects on long-term commuter rail demand

Through expanded interdisciplinary studies, the commuter rail strategy can be refined, adapted, and aligned with broader state and national transportation goals.

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